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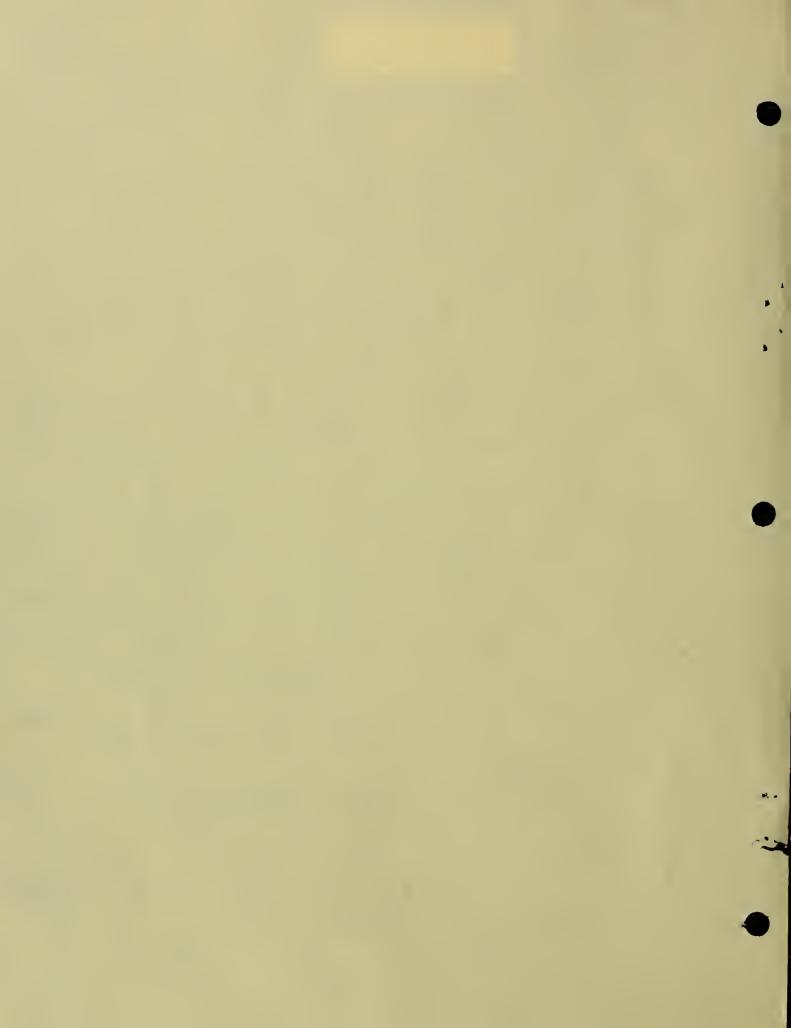
## MONTANA CONSTITUTIONAL CONVENTION 1971-1972

REPORT OF COMMITTEE ON STYLE, DRAFTING, TRANSITION AND SUBMISSION
ON

LEGISLATIVE - UNICAMERAL AND BICAMERAL

No. III

Date Reported: March 2, 1972



TO: Montana Constitutional Convention

SUBJECT: LEGISLATIVE - UNICAMERAL AND BICAMERAL

Ladies and Gentlemen:

The Committee on Style, Drafting, Transition and Submission transmits revisions of the above Article for consideration of the Convention.

Immediately following this letter you will find the above Article as revised by the Committee. Following that is the Article indicating (by underlining) words we have added and (by crossing out) words we have deleted from the Article as approved. Finally, there is an explanation of the changes we have made.

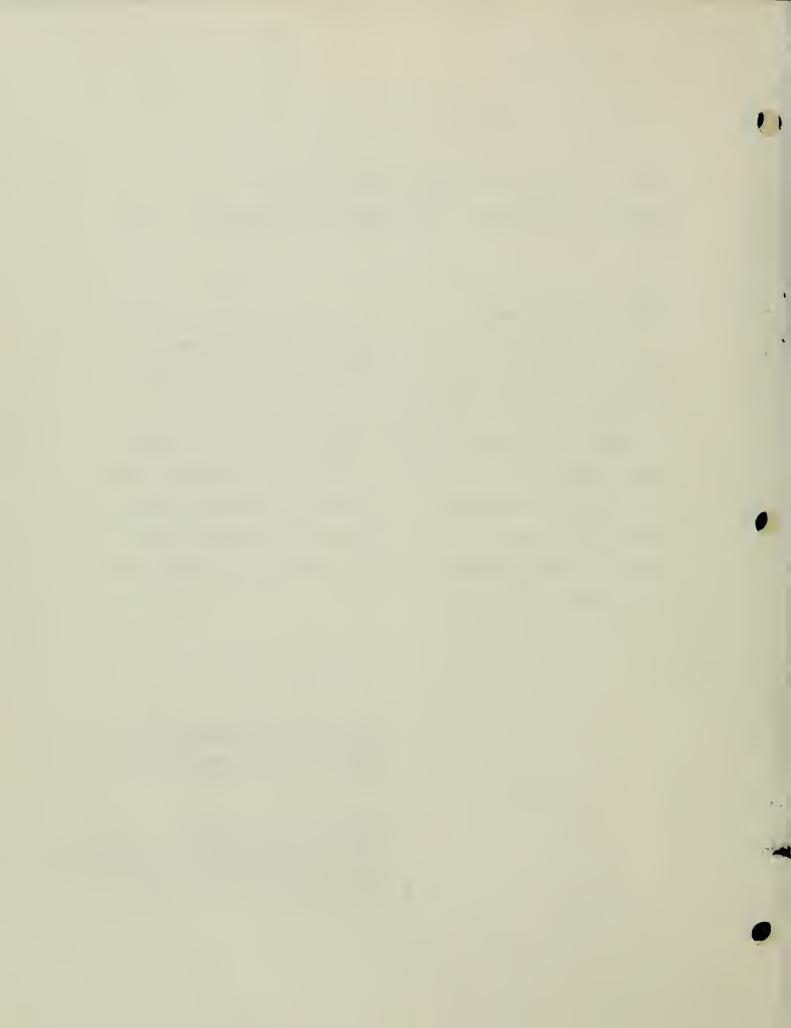
Sincerely,

John M. Schiltz, Chairman of the Committee on Style, Drafting,

Transition and Submission

William A. Burkhardt, Vice Chairman of the Committee on Style, Drafting,

Transition and Submission



BE IT PROPOSED BY THE LEGISLATIVE COMMITTEE:

That there be a new Article on the Legislature to read as follows:

#### ARTICLE V

#### THE LEGISLATURE

Section 1. POWER AND STRUCTURE. The legislative power is vested in a legislature of one chamber whose members are designated senators. The people reserve to themselves the powers of initiative and referendum.

Section 2. SIZE. The number of senators shall be provided by law, but it shall not be smaller than 100 nor larger than 105.

Section 3. ELECTION AND TERMS. A senator shall be elected for a term of four years to begin on a date provided by law. One-half of the senators shall be elected every two

years.

Section 4. QUALIFICATIONS. A candidate shall be a resident of the state for at least one year next preceding the general election. For six months next preceding the general election, he shall be a resident of the county if it contains one or more districts or of the district if it contains all or parts of more than one county.

Section 5. COMPENSATION. (1) Each senator shall receive compensation for his services and allowances provided by law. No legislature may fix its own compensation.

(2) The legislature shall create a salary commission to recommend compensation for the judiciary and elected members of the legislative and executive departments.

Section 6. SESSIONS. The legislature shall be a

continuous body for two-year periods beginning when newly elected senators take office. Any business, bill, or resolution pending at adjournment of a session shall carry over with the same status to any other session of the legislature during the biennium. The legislature shall meet at least once a year in regular sessions of not more than 60 legislative days. Any legislature may increase the limit on the length of any subsequent session. The legislature may be convened in special sessions by the governor or at the written request of a majority of the senators.

Section 7. VACANCIES. A vacancy in the legislature shall be filled by special election for the unexpired term unless otherwise provided by law.

Section 8. IMMUNITY. A senator is privileged from arrest during attendance at sessions of the legislature and in going to and returning therefrom, unless apprehended in the commission of a felony or a breach of the peace. He shall not be questioned in any other place for any speech or debate in the legislature.

Section 9. DISQUALIFICATION. During the term for which he is elected, a senator shall not hold any civil federal, state, county, or municipal office. This prohibition does not apply to a notary public or a member of the militia.

Section 10. ORGANIZATION AND PROCEDURE. (1) The legislature shall judge the election and qualifications of senators. It may vest in the courts the power to try and determine contested elections. It shall choose it officers from among its members, keep a journal, and make rules for its proceedings. It may expel or punish a senator for good cause shown with the concurrence of two-thirds of all the

senators.

- (2) A majority of the senators constitutes a quorum.
  A smaller number may adjourn from day to day and compel attendance of absent members.
- (3) The sessions of the legislature and of the committee of the whole, all committee meetings, and all hearings shall be open to the public.
- (4) The legislature may establish a legislative council and other interim committees.

Section 11. BILLS. (1) A law shall be passed by bill which shall not be so altered or amended on its passage through the legislature as to change its original purpose. No bill shall become law except by a vote of the majority of all senators present.

- (2) Every vote of each senator on each substantive question in the legislature, in any committee, or in committee of the whole shall be recorded and made public. On final passage, the vote shall be taken by ayes and noes and the names entered on the journal.
- (3) Each bill, except general appropriation bills and bills for the codification and general revision of the laws, shall contain only one subject, clearly expressed in its title. If any subject is embraced in any act and is not expressed in the title, only so much of the act not so expressed is void.
- (4) A general appropriation bill shall contain only appropriations for the ordinary expenses of the legislative, executive, and judicial departments, for interest on the public debt, and for public schools. Every other appropriation shall be made by a separate bill containing but one subject.
  - (5) No appropriation shall be made for religious, charitable,

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industrial, educational, or benevolent purposes to any private individual, private association, or private corporation not under control of the state.

(6) A law may be challenged on the ground of noncompliance with this section only within two years after
its effective date.

Section 12. LOCAL AND SPECIAL LEGISLATION. The legislature shall not pass a special or local act when a general act is, or can be made, applicable.

Section 13. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers, and such other officers as may be made subject to impeachment by law shall be removed from office upon conviction of impeachment. Other proceedings for removal from public office for cause may be provided by law.

- (2) The legislature shall provide for the manner, procedure, and causes for removal by impeachment and shall provide for a tribunal.
- (3) Impeachment can be brought only by a two-thirds vote of the legislature. The tribunal hearing the charges shall convict for impeachment only by a vote of two-thirds or more of its members.
- (4) Conviction shall extend only to removal from office, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

Section 14. DISTRICTING AND APPORTIONMENT. (1) For the purpose of election, the state shall be divided into as many districts as there are senators. Each district shall consist of compact and contiguous territory. All districts shall be as nearly equal in population as is practicable.

(2) In the legislative session following ratification of this constitution and thereafter in each session preceding each federal population census, a commission of five citizens, none of whom may be public officials, shall be selected to prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of the legislature shall each select two commissioners. Within 20 days after their designation, the four commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth member within the time provided, a majority of the supreme court shall select him.

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(3) The commission shall submit its plan to the legislature at the first regular session after its appointment or
after the census figures are available. Within 30 days after
submission, the legislature shall return the plan to the
commission with its recommendations. Within 30 days thereafter, the commission shall file its final plan with the
secretary of state and it shall become law. The commission
is then dissolved.

Section 15. REFERENDUM OF UNICAMERAL LEGISLATURE. (1)
In 1980 the secretary of state shall place upon the ballot at
the general election the question: "Shall the unicameral
legislature form be continued?"

- (2) If a majority of the qualified electors voting on the question answer in the affirmative, the form shall be continued, and this section shall be of no further effect.
- (3) If a majority of the qualified electors voting on the question answer in the negative, Article \_\_\_\_ of this Constitution is amended by deleting sections 1, 2, 3, 10, 13, and

14, and inserting in lieu thereof the following:

- (a) "Section 1. POWER AND STRUCTURE. The legislative power is vested in a legislature consisting of a senate and a house of representatives. The people reserve to themselves the powers of initiative and referendum."
- (b) "Section 2. SIZE. The size of the legislature shall be provided by law, but the senate shall not have more than 53 or fewer than 50 members and the house shall not have more than 106 or fewer than 100 members."
- (c) "Section 3. ELECTION AND TERMS. A member of the house of representatives shall be elected for a term of two years and a member of the senate for a term of four years, each to begin on a date provided by law. One-half of the senators shall be elected every two years."
- (d) "Section 10. ORGANIZATION AND PROCEDURE. (1)
  Each house shall judge the election and qualifications of its
  members. It may by law vest in the courts the power to try
  and determine contested elections. Each house shall choose
  its officers from among its members, keep a journal, and
  make rules for its proceedings. Each house may expel or
  punish a member for good cause shown with the concurrence of
  two-thirds of all its members.
- "(2) A majority of each house constitutes a quorum. A smaller number may adjourn from day to day and compel attendance of absent members.
- "(3) The sessions of the legislature and of the committee of the whole, all committee meetings, and all hearings shall be open to the public.
- "(4) The legislature may establish a legislative council and other interim committees.

"(5) Neither house shall, without the consent of the other, adjourn or recess for more than three days or to any place other than that in which the two houses are sitting."

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- (e) "Section 13. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers, and such other officers as may be made subject by law shall be removed from office upon conviction of impeachment. Other proceedings for removal from public office for cause may be provided by law.
- "(2) The legislature shall provide for the manner, procedure and causes for removal by impeachment and may select the senate as tribunal.
- "(3) Impeachment shall be brought only by a two-thirds vote of the house. The tribunal hearing the charges shall convict for impeachment only by a vote of two-thirds or more of its members.
- "(4) Conviction shall extend only to removal from office, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law."
- (f) "Section 14. DISTRICTING AND APPORTIONMENT. (1)
  The state shall be divided into as many districts as there
  are members of the house, and each district shall elect one
  representative. Each senate district shall be composed of
  two adjoining house districts, and shall elect one senator.
  Each district shall consist of compact and contiguous
  territory. All districts shall be as nearly equal in population as is practicable.
- "(2) In the legislative session following this amendment and thereafter in each session preceding each federal

population census, a commission of five citizens, none of whom may be public officials, shall be selected to prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of each house shall each designate one commissioner. Within 20 days after their designation, the four commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth member within the time provided, a majority of the supreme court shall select him.

- "(3) The commission shall submit its plan to the legislature at the first regular session after its appointment or after the census figures are available. Within 30 days after submission, the legislature shall return the plan to the commission with its recommendations. Within 30 days thereafter, the commission shall file its final plan with the secretary of state and it shall become law. The commission is then dissolved."
- (4) The members of the unicameral legislature shall remain in office and their authority to act shall continue until the members of a bicameral body are elected and qualified.
- (5) The Senate chamber existing upon the date of adoption of this Article shall remain intact until the election provided for in this section has determined whether the unicameral legislature is to continue.
- (6) When the provisions of this section have been carried out, it shall be of no further effect.

Section 16. PROHIBITED PAYMENTS. Except for interest on the public debt, no money shall be paid out of the

treasury unless upon an appropriation made by law and a warrant drawn by the proper officer in pursuance thereof.

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Section 17. CODE OF ETHICS. The legislature shall provide a code of ethics prohibiting conflict between public duty and private interest for senators and all state and local officers and employees.

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 BE IT PROPOSED BY THE LEGISLATIVE COMMITTEE:

That there be a new Article on the Legislature to read as follows:

#### ARTICLE V

#### THE LEGISLATURE

Section 1. POWER AND STRUCTURE. The legislative power of the state is vested in the <u>a</u> legislature, consisting of one chamber whose members are designated senators. The people reserve to themselves the powers of initiative and referendum.

Section 2. SIZE. The number of senators shall be prescribed provided by law, but there it shall not be not less smaller than 100 members nor more larger than 105.

Section 3. ELECTION AND TERMS OF MEMBERS. A senator shall be elected for a term of four years to begin on a date provided by law. One-half of the senators shall be elected every two years. A senator's term shall begin on a date provided by law:

Section 4. QUALIFICATIONS. A candidate for the legislature shall be a resident of the state for at least one
year next preceding the general election. For six months
prior to next preceding the general election, he must shall
be a resident of the county which if it contains one or more
districts, and where a or of the district if it consists
contains all or parts of more than one county, he must reside
within that district.

Section 5. COMPENSATION. (1) Each member of the legislature senator shall receive compensation for his services and allowances as may be prescribed provided by law. No

legislature may fix its own compensation.

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(2) The legislature shall create A a salary commission shall be created by the legislature to recommend compensation for the judiciary and elected members of the legislative, and executive, and judicial compensation, departments.

Section 6. SESSIONS. The legislature shall be a continuous body for two-year periods beginning on the date when newly elected members senators take office. Any business, bill, or resolution pending at adjournment of a session shall carry over with the same status to any further other session of the legislature during the biennium. The legislature shall meet at least once a year in regular sessions of not more than 60 legislative days or less. Any legislature may increase the limit on the length of any subsequent session. The legislature may be convened in special sessions by the governor or at the written request of a majority of the members senators.

Section 7. VACANCIES. A vacancy in the legislature shall be filled by special election for the unexpired term unless otherwise provided by law.

Section 8. IMMUNITY. The members of the legislature shall, in all cases, except felony and breach of the peace, be privileged from arrest during their attendance at the sessions of the legislature, and in going to and returning from the same, and for any speech or debate in the legislature, they shall not be questioned in any other place. A senator is privileged from arrest during attendance at sessions of the legislature and in going to and returning therefrom, unless apprehended in the commission of a felony or a breach of the peace. He shall not be questioned in any

other place for any speech or debate in the legislature.

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Section 9. DISQUALIFICATION. No-senator-or-representative-shell; during-the-term-for-which-he-shall-have-been elected; be-appointed-to-any-civil-office-under-the-state; and-no member-of-congress; or-other-person-holding-an-office -(except-notary-public; or-in-the-militia)-under-the-United States-or-this-state; shall-be-a-member-of-either-house during-his-continuance-in-office; During the term for which he is elected, a senator shall not hold any civil federal, state, county, or municipal office. This prohibition does not apply to a notary public or a member of the militia.

Section 10. ORGANIZATION AND PROCEDURE. (1) The legislature shall judge the election and qualifications of its-members senators, and It may by-law vest in the courts the trial-and-determination-of power to try and determine contested elections of-its-members. It shall choose its officers from among its members, keep a journal, and make rules for its proceedings; and It may expel or punish a member senator for good cause shown with the concurrence of two-thirds of all its-members the senators.

- (2) A majority of the membership-of-the-legislature senators constitutes a quorum to-do-business. A smaller number may adjourn from day to day and compel attendance of absent members.
- (3) The sessions of the legislature, and of the committee of the whole, and all committee meetings, and all hearings shall be open to the public.
- (4) There-may-be-a-legislative-council-and The legislature may establish a legislative council and other interim

committees.

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Section 11. BILLS. (1) A law shall be passed by bill, and a bill which shall not be so altered or amended on its passage through the legislature as to change its original purpose. No bill shall become law except by a vote of the majority of all senators present.

- (2) The-vote-of-each-member-of-the-legislature and-its-committees-on-any-substantive-question-shall-be recorded-and-made-public. Every vote of each senator on each substantive question in the legislature, in any committee, or in committee of the whole shall be recorded and made public.
- (3) No-bill-shall-become-law-except-by-a-vote-of
  the-majority-of-all-members-present; and oon final passage,
  the vote shall be taken by ayes and noes and the names
  entered on the journal.
- (4) (3) Each bill, except general appropriation bills, and bills for the codification and general revision of the laws, shall contain only one subject, which-shall-be clearly expressed in its title, but iIf any subject shall-be is embraced in any act which-shall and is not be expressed in the title, such-act-shall-be-void only as-to so much thereof-as-shall of the act not be so expressed is void.

  A-law-may-be-challenged-on-the-grounds-of-non-compliance with-this-section-within-two-years-after-its-effective-date but-not-after-that-period:
- (5) (4) A 6general appropriation bills shall contain only appropriations for the ordinary expenses of the legislative, executive, and judicial departments of-the-state, for interest on the public debt, and for public schools.

All Every other appropriations shall be made by a separate bills, each containing but one subject.

- (6) (5) No appropriation shall be made for religious, charitable, industrial, educational, or benevolent purposes to any private individual, private association, or private corporation not under control of the state.
- (6) A law may be challenged on the ground of non-compliance with this section only within two years after its effective date.

Section 12. LOCAL AND SPECIAL LEGISLATION. The legislature may shall not pass a special or local act when a general act is, or can be made, applicable.

Section 13. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers, and such other officers as may be made subject to impeachment by law may shall be removed from office upon conviction of impeachment. Other proceedings for removal from public office for cause may be provided by law.

- (2) The legislature shall provide for the manner, procedure, and causes for removal by impeachment and shall provide for a tribunal.
- vote of the senate legislature. The tribunal hearing the charges shall convict and no conviction for impeachment shall-be-made-except only by a vote of two-thirds or more of the its members of-the-tribunal-hearing-the-charges.
- (4) Such eConviction shall only extend only to removal from office, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

Section 14. DISTRICTING AND APPORTIONMENT. (1) For the purpose of electing-members-of-the-legislature, election the state shall be divided into as many districts as there shall-be-members-of-the-legislature are senators. Each legislative district shall consist of compact and contiguous territory. and All districts shall be so as nearly equal in population as is practicable.

- of this constitution and thereafter in the each session preceding each federal population census made-by-the authority-of-the-United-States, a committee commission of five citizens, none of whom may be public officials, shall be designated selected to draft prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of the legislature shall each designate select two commissioners. The-four-commissioners, wwithin 20 days after their designation, the four commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth member within the time provided prescribed, a majority of the supreme court shall appoint-the-chairman select him.
- (3) The appointed commission shall draw-up-a-plan-for reapportioning-and-redistricting-legislative-and-congressional districts-and submit this its plan to the legislature at the first regular session after retification-of-this constitution its appointment or after the census figures are available. Within (30) thirty days after the submission, to it the legislature shall return the plan to the commission with its recommendations. for-change-and-the-commission

shall wwithin (30) thirty days thereafter, the commission shall file with-the-Secretary-of-State its final plan with the secretary of state and the-same it shall become law. After-enactment-of-a-valid-plan-this The commission shall-be is then dissolved.

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Section 15. REFERENDUM OF UNICAMERAL LEGISLATURE.

- (1) In 1980 the secretary of state shall place upon the ballot at the next-following general election the question: "Shall the unicameral legislature form be continued?"
- (2) If a majority of the qualified electors voting on the question answer in the affirmative, the form shall be continued, and this section shall be of no further effect.
- (3) If a majority of the qualified electors voting on the question answer in the negative, the-provisions-of Section-17-"POWER-AND-STRUCTURE"?-Section-27-"SISE"?-Section
  37-"ELECTION-AND-TERMS-OF-MEMBERS"?-Section-107-"ORGANISATION
  AND-PROCEDURE"?-Section-147-"IMPEACHMENT"?-and-Section-157
  "BISTRICTING-AND-APPORTIONMENT"-as-set-forth-in-the-bicameral legislative-proposal-shall-be-substituted-for-Sections-17
  27-37-107-14-and-15-of-this-unicameral-article-and-be controlling-upon-the-composition-of-future-legislative-assemblies.
  Article of this Constitution is amended by deleting sections 1, 2, 3, 10, 13, and 14, and inserting in lieu thereof the following:
- (a) "Section 1. POWER AND STRUCTURE. The legislative power is vested in a legislature consisting of a senate and a house of representatives. The people reserve to themselves the powers of initiative and referendum."
  - (b) "Section 2. SIZE. The size of the legislature shall

1 53 or fewer than 50 members and the house shall not have more than 106 or fewer than 100 members." 3 (c) "Section 3. ELECTION AND TERMS. A member of the 4 house of representatives shall be elected for a term of two 5 years and a member of the senate for a term of four years, each 6 to begin on a date provided by law. One-half of the senators 7 8 shall be elected every two years." 9 (d) "Section 10. ORGANIZATION AND PROCEDURE. (1) Each house shall judge the election and qualifications of its members. 10 It may by law vest in the courts the power to try and determine 11 contested elections. Each house shall choose its officers from 12 1 among its members, keep a journal, and make rules for its pro-13 ceedings. Each house may expel or punish a member for good 14 cause shown with the concurrence of two-thirds of all its members. 15 16 "(2) A majority of each house constitutes a quorum. A 17 smaller number may adjourn from day to day and compel attendance 18 of absent members. 19 "(3) The sessions of the legislature and of the committee 20 of the whole, all committee meetings, and all hearings shall be 21 open to the public. 22 "(4) The legislature may establish a legislative council 23 and other interim committees. 24 "(5) Neither house shall, without the consent of the other, 25 adjourn or recess for more than three days or to any place other 26 than that in which the two houses are sitting." 27 (e) "Section 13. IMPEACHMENT. (1) The governor, 28 executive officers, heads of state departments, judicial 29 officers, and such other officers as may be made subject by

be provided by law, but the senate shall not have more than

law shall be removed from office upon conviction of impeachment.

Other proceedings for removal from public office for cause may be provided by law.

- "(2) The legislature shall provide for the manner, procedure, and causes for removal by impeachment and may select the senate as tribunal.
- "(3) Impeachment shall be brought only by a two-thirds vote of the house. The tribunal hearing the charges shall convict for impeachment only by a vote of two-thirds or more of its members.
- "(4) Conviction shall extend only to removal from office, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law."
- (f) "Section 14. DISTRICTING AND APPORTIONMENT. (1) The state shall be divided into as many districts as there are members of the house, and each district shall elect one representative. Each senate district shall be composed of two adjoining house districts, and shall elect one senator. Each district shall consist of compact and contiguous territory. All districts shall be as nearly equal in population as is practicable.
- "(2) In the legislative session following this amendment and thereafter in each session preceding each federal population census, a commission of five citizens, none of whom may be public officials, shall be selected to prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of each house shall each designate one commissioner. Within 20 days after their designation, the four commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth

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member within the time provided, a majority of the supreme court shall select him.

- "(3) The commission shall submit its plan to the legislature at the first regular session after its appointment or
  after the census figures are available. Within 30 days after
  submission, the legislature shall return the plan to the
  commission with its recommendations. Within 30 days thereafter, the commission shall file its final plan with the
  secretary of state and it shall become law. The commission is
  then dissolved."
- (4) The members of the unicameral legislature shall remain in office and their authority to act shall continue until their successors-to the members of a bicameral body can-be are elected and qualified.
- (5) The present Senate chamber existing upon the date of adoption of this article shall remain intact until such the election provided for in this section has determined whether the unicameral legislature is to continue continue.
- (6) When the provisions of this section have been carried out, it shall be of no further effect.
- Section 16. PROHIBITED PAYMENTS. Except for interest on the public debt, Nno money shall be paid out of the treasury except unless upon an appropriations made by law, and en a warrant drawn by the proper officer in pursuance thereof, except interest-on-the-public-debt.

Section 17. CODE OF ETHICS. A-eede-of-ethies-for-all state-and-local-officials,-officers,-legislators,-and-state and-local-employees-prohibiting-conflict-between-public-duty and-private-interest-shall-be-described-by-law. The legislature shall provide a code of ethics prohibiting conflict

between public duty and private interest for senators and all state and local officers and employees.

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# Report No. 3 - Legislative - (Unicameral) COMMENTS ON STYLE, FORM, AND GRAMMAR

1	Section 1. Deletion of unnecessary words does not
2	change substance. The addition of "s" to "power" is self-
3	explanatory.
4	Section 2. Grammatical changes do not alter substance.
5	Section 3. Rearrangement does not alter substance.
6	Section 4. As the second sentence came from the Committee
7	of the Whole, it did not require six months' residence in a
8	multi-county district. Because there did not appear to be a
9	substantive reason for the difference, the drafting change
0	does require such residence. Additions concern districts
1	which may consist of only parts of more than one county.
2	Section 5. Here and throughout the rest of the Article,
3	the label "senator" was substituted for "member for the
4	legislature," in order that the unicameral and bicameral
15	alternatives might be separate. Other changes do not alter
16	substance. The second sentence of subsection (1) permits a
17	"carryover" senator to fix his own compensation.
18	Section 6. No change in substance.
19	Section 8. The provision has been rewritten to accord
20	with the treatment of the elector's privilege in section 6,
21	SUFFRAGE AND ELECTIONS. There is no change in substance.
22	Section 9. The rewriting attempts to update style, and
23	to avoid repetition of the phrase "under the state," the
24	meaning of which is unclear.
25	Section 10. Changes to accomplish clarity and brevity
26	do not affect substance. Addition of "for good cause shown"
27	to the last sentence of subsection (1) clarifies the extent
28	of the power.
29	Section 11. Changes in language and order do not alter

substance. The last sentence of subsection (3) becomes

subsection (6).

Section 12. The verb has been changed to make certain the prohibition.

Section 13. The change in verb in subsection (1) makes clear that removal is required. Other changes do not alter substance.

Section 14. Line 3: "Commission" was substituted for "committee" because the members are called "commissioners".

The language of the proposal in what is now the first sentence of subsection (3) could have been read to require the first commission to report to the session which appointed it. The alteration in language seeks to avoid that construction.

Section 15. As it came from Committee of the Whole, subsection (3) attempted to amend the constitution without providing a method or the substantive content of the amendment. The new subsection (3) supplies those omissions but is not a change in substance. Changes in language in other subsections do not alter substance.

Sections 16 and 17. Titles were added. Rewriting does not alter substance. Both sections will probably be moved to other more appropriate Articles later.

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BE IT PROPOSEL BY THE LEGISLATIVE COMMITTEE:

That there be a new Article on the Legislature to read as follows:

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### ARTICLE V

#### THE LEGISLATURE

Section 1. POWER AND STRUCTURE. The legislative power is vested in a legislature consisting of a senate and a house of representatives. The people reserve to themselves the powers of initiative and referendum.

Section 2. SIZE. The size of the legislature shall be provided by law, but the senate shall not have more than 53 or fewer than 50 members and the house shall not have more than 106 or fewer than 100 members.

Section 3. ELECTION AND TERMS. A member of the house of representatives shall be elected for a term of two years and a member of the senate for a term of four years each to begin on a date provided by law. One-half of the senators shall be elected every two years.

Section 4. QUALIFICATIONS. A candidate for the legislature shall be a resident of the state for at least one year next preceding the general election. For six months next preceding the general election, he shall be a resident of the county if it contains one or more districts or of the district if it contains all or parts of more than one county.

Section 5. COMPENSATION. (1) Each member of the legislature shall receive compensation for his services and allowances provided by law. No legislature may fix its own compensation.

(2) The legislature shall create a salary commission

to recommend compensation for the judiciary and elected members of the legislative and executive departments.

Section 6. SESSIONS. The legislature shall be a continuous body for two-year periods beginning when newly elected members take office. Any business, bill, or resolution pending at adjournment of a session shall carry over with the same status to any other session of the legislature during the biennium. The legislature shall meet at least once a year in regular session of not more than 60 legislative days. Any legislature may increase the limit on the length of any subsequent session. The legislature may be convened in special sessions by the governor or at the written request of a majority of the members.

Section 7. VACANCIES. A vacancy in the legislature shall be filled by special election for the unexpired term unless otherwise provided by law.

Section 8. IMMUNITY. A member of the legislature is privileged from arrest during attendance at sessions of the legislature and in going to and returning therefrom, unless apprehended in the commission of a felony or a breach of the peace. He shall not be questioned in any other place for any speech or debate in the legislature.

Section 9. DISQUALIFICATION. During the term for which he is elected, a senator or representative shall not hold any civil federal, state, county, or municipal office. This prohibition does not apply to a notary public or a member of the militia.

Section 10. ORGANIZATION AND PROCEDURE. (1) Each house shall judge the election and qualifications of its members. It may by law vest in the courts the power to try

and determine contested elections. Each house shall choose its officers from among its members, keep a journal, and make rules for its proceedings. Each house may expel or punish a member for good cause shown with the concurrence of two-thirds of all its members.

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- (2) A majority of each house constitutes a quorum. A smaller number may adjourn from day to day and compel attendance of absent members.
- (3) The sessions of the legislature and of the committee of the whole, all committee meetings, and all hearings shall be open to the public.
- (4) The legislature may establish a legislative council and other interim committees.
- (5) Neither house shall, without the consent of the other, adjourn or recess for more than three days or to any place other than that in which the two houses are sitting.

Section 11. BILLS. (1) A law shall be passed by bill which shall not be so altered or amended on its passage through the legislature as to change its original purpose. No bill shall become law except by a vote of the majority of all members present.

- (2) Every vote of each member of the legislature on each substantive question in the legislature, in any committee, or in committee of the whole shall be recorded and made public. On final passage, the vote shall be taken by ayes and noes and the names entered on the journal.
- (3) Each bill, except general appropriation bills and bills for the codification and general revision of the laws, shall contain only one subject, clearly expressed in its title. If any subject is embraced in any act and is not expressed in

the title, only so much of the act not so expressed is void.

- (4) A general appropriation bill shall contain only appropriations for the ordinary expenses of the legislative, executive, and judicial departments, for interest on the public debt, and for public schools. Every other appropriation shall be made by a separate bill, containing but one subject.
- (5) No appropriation shall be made for religious, charitable, industrial, educational, or benevolent purposes to any private individual, private association, or private corporation not under control of the state.
- (6) A law may be challenged on the ground of non-compliance with this section only within two years after its effective date.

Section 12. LOCAL AND SPECIAL LEGISLATION. The legislature shall not pass a special or local act when a general act is, or can be made, applicable.

Section 13. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers, and such other officers as may be made subject to impeachment by law shall be removed from office upon conviction of impeachment. Other proceedings for removal from public office for cause may be provided by law.

- (2) The legislature shall provide for the manner, procedure, and causes for removal by impeachment and may select the senate as tribunal.
- (3) Impeachment shall be brought only by a two-thirds vote of the house. The tribunal hearing the charges shall convict for impeachment only by a vote of two-thirds or more of its members.
  - (4) Conviction shall extend only to removal from office,

but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

Section 14. DISTRICTING AND APPORTIONMENT. (1) The state shall be divided into as many districts as there are members of the house, and each district shall elect one representative. Each senate district shall be composed of two adjoining house districts, and shall elect one senator. Each district shall consist of compact and contiguous territory. All districts shall be as nearly equal in population as is practicable.

- (2) In the legislative session following ratification of this constitution and thereafter in each session preceding each federal population census, a commission of five citizens, none of whom may be public officials, shall be selected to prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of each house shall each designate one commissioner. Within 20 days after their designation, the four commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth member within the time prescribed, a majority of the supreme court shall select him.
- (3) The commission shall submit its plan to the legislature at the first regular session after its appointment or after the census figures are available. Within 30 days after submission, the legislature shall return the plan to the commission with its recommendations. Within 30 days thereafter the commission shall file its final plan with the secretary of state and it shall become law. The commission is then dissolved.

Section 15. PROHIBITED PAYMENTS. Except for interest on the public debt, no money shall be paid out of the treasury unless upon an appropriation made by law and a warrant drawn by the proper officer in pursuance thereof.

Section 16. CODE OF ETHICS. The legislature shall provide a code of ethics prohibiting conflict between public duty and private interest for senators and all state and local officers and employees.

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#### Bicameral

BL IT PROPOSED BY THE LEGISLATIVE COMMITTEE: That there be a new Article on the Legislature to read as follows: ARTICLE V THE LEGISLATURE Section 1. POWER AND STRUCTURE. The legislative power 8 of-the-state is vested in the a legislative-assembly legisla-0 ture consisting of a senate and a house of representatives. 10 The people reserve to themselves the powers of initiative and 11 referendum. 12 Section 2. SIZE. The size of the legislature shall be 13 preseribed provided by law, but the senate shall consist-of 14 not have more than 53 nor less fewer than 50 members and the 15 house of shall not have more than 106 nor less fewer than 100 16 members. 17 Section 3. ELECTION AND TERMS OF-MEMBERS. A member of 18 the house of representatives shall be elected for a term of 19 two years and a member of the senate for a term of four years 20 | each to begin on a date provided by law. One-half of the 21 | senators shall be elected every two years. The-term-of-the 22 members-shall-begin-on-a-date-provided-by-law-23 Section 4. QUALIFICATIONS. A candidate for the legis-24 1 lature shall be a resident of the state for at least one year 25 next preceding the general election. For six months prior-to 26 next preceding the general election, he must shall be a resi-

dent of the county which if it contains one or more districts,

and-where-a or of the district if it eensists contains all or

parts of more than one county,-he-must-reside-within-that

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district.

Section 5. COMPENSATION. (1) Each member of the legislature shall receive compensation for his services and allowances as-may-be-prescrib-d provided by law. No legislature may fix its own compensation.

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(2) The legislature shall create A a salary commission shall-be-ereated-by-the-legislature to recommend compensation for the judiciary and elected members of the legislative and executive and-judicial-eempensation departments.

Section 6. SESSIONS. The legislature shall be a continuous body for two-year periods beginning en-the-date when newly elected members take office. Any business, bill, or resolution pending at adjournment of a session shall carry over with the same status to any further other session of the legislature during the biennium. The legislature shall meet at least once a year in regular sessions of not more than 60 legislative days er-less. Any legislature may increase the limit on the length of any subsequent session. The legislature may be convened in special sessions by the governor, or at the written request of a majority of the members.

Section 7. VACANCIES. A vacancy in the legislature shall be filled by special election for the unexpired term unless otherwise provided by law.

Section 8. IMMUNITY. The members of the legislature shall, in-all-eases, except felony and breach of the peace, be-privileged from arrest during their attendance at the sessions of the legislature and provileged from arrest during attendance of the legislature is privileged from arrest during attendance at sessions of the legislature and in going to and

returning therefrom, unless apprehended in the commission
of a felony or a breach of the peace. He shall not be
questioned in any other place for any speech or debate in
the legislature.

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Section 9. DISQUALIFICATION. No-senator-or-representative-shall, during-the-term-for-which-he-shall-have been-elected, be-appointed-to-any-eivil-office-under-the state; and no-member-of-congress, or-other-person-holding an-office-(except-notary-public, or-in-the-militia)-under the-United-States-or-this-state; shall-be-a-member-of either-house-during-his-continuance-in-office. During the term for which he is elected, a senator or representative shall not hold any civil federal, state, county, or municipal office. This prohibition does not apply to a notary public or a member of the militia.

Section 10. ORGANIZATION AND PROCEDURE. (1) Each house shall judge the election and qualifications of its members. and It may by law vest in the courts the trial-and determination of power to try and determine contested elections of-its-members. Each house shall choose its officers from among its members; keep a journal; and make rules for its proceedings; and Each house may expel or punish a member for good cause shown with the concurrence of two-thirds of all its members.

- (2) A majority of each house constitutes a quorum to-de business. A smaller number may adjourn from day to day and compel attendance of absent members.
- (3) The sessions of the legislature, and of the committee of the whole, and all committee meetings, and all hearings shall be open to the public.

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(5) Neither house shall, without the consent of the other, adjourn or recess for more than three days, nor to any ether place other than that in which the two houses shall-be are sitting.

Section 11. BILLS. (1) A law shall be passed by bill; and-a-bill which shall not be so altered or amended on its passage through the legislature as to change its original purpose. No bill shall become law except by a vote of the majority of all members present.

- (2) The-vote-of-each-member-of-the-legislature-and its-committees-on-any-substantive-question-shall-be-recorded and-made-public. Every vote of each member of the legislature on each substantive question in the legislature, in any committee, or in committee of the whole shall be recorded and made public.
- (3)--No-bill-shall-become-law-except-by-a-vote-ofthe-majority-of-all-members-present,-and\_oon final passage,
  the vote shall be taken by ayes and noes and the names entered
  on the journal.
- (4) (3) Each bill, except general appropriation bills, and bills for the codification and general revision of the laws, shall contain only one subject, which-shall-be clearly expressed in its title, but iIf any subject shall-be is embraced in any act which-shall and is not be expressed in the title, such-act shall-be-void only as-to so much thereof-as-shall of the act not be so expressed is void. A-law-may-be-challenged-on-the grounds-of-non-compliance-with-this-section-within-two-years

after-its-eftective-date-but-not-after-that-period-

(5) (4) A General appropriation bills shall contain only

3 appropriations for the ordinary expenses of the legislative,

executive, and judicial departments of-the-state, for interest

on the public debt, and for public schools. All Every other

appropriations shall be made by a separate bills, each con-

7 taining but one subject.

(6) (5) No appropriation shall be made for religious, charitable, industrial, educational, or benevolent purposes to any private individual, private association, or private corporation not under control of the state.

(6) A law may be challenged on the ground of non-compliance with this section only within two years after its effective date.

Section 12. LOCAL AND SPECIAL LEGISLATION. The legislature may shall not pass a special or local act when a general act is, or can be made, applicable.

Section 13. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers, and such other officers as may be made subject to impeachment by law may shall be removed from office upon conviction of impeachment. Other proceedings for removal from public office for cause may be provided by law.

- (2) The legislature shall provide for the manner, procedure, and causes for removal by impeachment and may select the senate as tribunal.
- (3) Impeachment ean shall be brought only by a two-thirds vote of the house. and-no-conviction The tribunal hearing the charges shall convict for impeachment shall-be-made-except only by a vote of two-thirds or more of the its members of-the-tribunal hearing-the-charges.

(4) Such-eConviction shall enly extend only to removal from office, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

section 14. DISTRICTING AND APPORTIONMENT. (1) The state shall be divided into as many house districts as there are representatives members of the house, and each district shall elect one representative. Each senate district shall be comprised composed of two adjoining representative house districts, for-the-election-of and shall elect one senator.

Every Each legislative district shall consist of compact and contiguous territory, and All districts shall be so as nearly equal in population as is practicable.

- of this constitution and thereafter in the each session preceding each federal population census made-by-the-authority-ef-the United-States, a committee commission of five citizens, none of whom may be public officials, shall be designated-selected to draft prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of each house shall each designate a one commissioner. The-four-commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth member within the time prescribed, a majority of the supreme court shall appoint the-chairman select him.
- (3) The appointed commission shall draw-up-a-plan-for reapportioning-and-redistricting-legislative-and-congressional districts-and submit this its plan to the legislature at the first regular session after ratification-of-this-constitution

its appointment or after the census figures are available. Within (30) thirty-days after the submission, to-it the legislature shall return the plan to the commission with its recommendations. for-change-and-the-commission-shall-wWithin (30) thirty days thereafter the commission shall file-with-the Secretary-of-State-its final plan with the secretary of state and the-same it shall become law. After-enactment-of-a-walid plan-this The commission shall-be is then dissolved.

Section 15. PROHIBITED PAYMENTS. Except for interest on the public debt, Nno money shall be paid out of the treasury except unless upon an appropriations made by law, and on a warrant drawn by the proper officer in pursuance thereof,-except-interest-on-the-public-debt.

Section 16. CODE OF ETHICS. A-code-of-ethics-for all-state-and-local-officials,-officers,-legislators,-and state-and-local-employees-prohibiting-conflict-between public-duty-and-private-interest-shall-be-described-by-law. The legislature shall provide a code of ethics prohibiting conflict between public duty and private interest for senators and all state and local officers and employees.

# Report No. 3 - Legislative - (Bicameral) COMMENTS ON STYLE, FORM, AND GRAMMAR

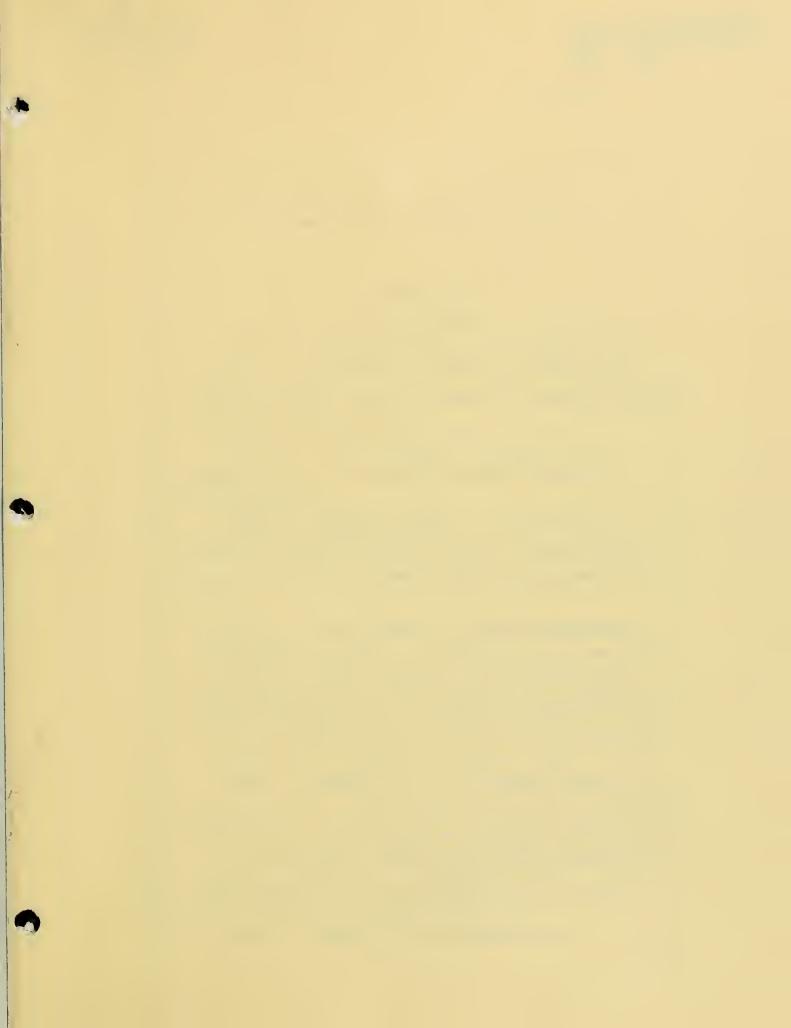
 $\ensuremath{\mathsf{NB}}$  - Only comments which differ from those applied to the UNICAMERAL proposal appear here.

Sections 1, 2, 3, 10, 13, and 14. Grammatical changes do not alter substance.

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STATE DOCUMENTS
MAR 9 1972

(UNICAMERAL)

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ORDER OF BUSINESS NO. 5 - FINAL CONSIDERATION STYLE AND DRAFTING - LEGISLATIVE - NO. III

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29 30 ARTICLE \_\_\_\_

#### THE LEGISLATURE

Section 1. POWER AND STRUCTURE. The legislative power is vested in a legislature of one chamber whose members are designated senators. The people reserve to themselves the powers of initiative and referendum.

Section 2. SIZE. The number of senators shall be provided by law, but it shall not be smaller than 90 nor larger than 105.

Section 3. ELECTION AND TERMS. A senator shall be elected for a term of four years to begin on a date provided by law. One-half of the senators shall be elected every two years.

Section 4. QUALIFICATIONS. A candidate for the legislature shall be a resident of the state for at least one year
next preceding the general election. For six months next
preceding the general election, he shall be a resident of the
county if it contains one or more districts or of the district
if it contains all or parts of more than one county.

Section 5. COMPENSATION. (1) Each member of the legislature shall receive compensation for his services and allowances provided by law. No legislature may fix its own compensation.

(2) The legislature shall create a salary commission to recommend compensation for the judiciary and elected members of the legislative and executive departments.

Section 6. SESSIONS. The legislature shall be a

continuous body for two-year periods beginning when newly elected members take office. Any business, bill, or resolution pending at adjournment of a session shall carry over with the same status to any other session of the legislature during the biennium. The legislature shall meet at least once a year in regular sessions of not more than 60 legislative days. Any legislature may increase the limit on the length of any subsequent session. The legislature may be convened in special sessions by the governor or at the written request of a majority of the members.

Section 7. VACANCIES. A vacancy in the legislature shall be filled by special election for the unexpired term unless otherwise provided by law.

Section 8. IMMUNITY. A member of the legislature is privileged from arrest during attendance at sessions of the legislature and in going to and returning therefrom, unless apprehended in the commission of a felony or a breach of the peace. He shall not be questioned in any other place for any speech or debate in the legislature.

Section 9. DISQUALIFICATION. No member of the legislature shall, during the term for which he shall have been
elected, be appointed to any civil office under the state,;
and no member of congress, or other person holding an office
(except notary public, or in the militia) under the United
States or this state, shall be a member of the legislature
during his continuance in office.

Section 10. ORGANIZATION AND PROCEDURE. (1) The legislature shall judge the election and qualifications of senators. It may vest by law in the courts the power to try and determine contested elections. It shall choose

it officers from among its members, keep a journal, and make rules for its proceedings. It may expel or punish a senator for good cause shown with the concurrence of two-thirds of all the senators.

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- (2) A majority of the senators constitutes a quorum.

  A smaller number may adjourn from day to day and compel attendance of absent members.
- (3) The sessions of the legislature and of the committee of the whole, all committee meetings, and all hearings shall be open to the public.
- (4) The legislature may establish a legislative council and other interim committees.

Section 11. BILLS. (1) A law shall be passed by bill which shall not be so altered or amended on its passage through the legislature as to change its original purpose. No bill shall become law except by a vote of the majority of all members present and voting.

- (2) Every vote of each member on each substantive question in the legislature, in any committee, or in committee of the whole shall be recorded and made public. On final passage, the vote shall be taken by ayes and noes and the names entered on the journal.
- (3) Each bill, except general appropriation bills and bills for the codification and general revision of the laws, shall contain only one subject, clearly expressed in its title. If any subject is embraced in any act and is not expressed in the title, only so much of the act not so expressed is void.
- (4) A general appropriation bill shall contain only appropriations for the ordinary expenses of the legislative, executive, and judicial departments, for interest on the public

- (5) No appropriation shall be made for religious, charitable, industrial, educational, or benevolent purposes to any private individual, private association, or private corporation not under control of the state.
- (6) A law may be challenged on the ground of noncompliance with this section only within two years after its effective date.
- Section 12. LOCAL AND SPECIAL LEGISLATION. The legislature shall not pass a special or local act when a general act is, or can be made, applicable.
- Section 13. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers, and such other officers as may be provided by law are subject to impeachment, and upon conviction shall be removed from office. Other proceedings for removal from public office for cause may be provided by law.
- (2) The legislature shall provide for the manner, procedure, and causes for impeachment and shall provide for a tribunal.
- (3) Impeachment can be brought only by a two-thirds vote of the legislature. The tribunal hearing the charges shall convict only by a vote of two-thirds or more of its members.
- (4) Conviction shall extend only to removal from office, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.
- Section 14. DISTRICTING AND APPORTIONMENT. (1)  $\underline{T}$ the state shall be divided into as many districts as there are

senators and each district shall elect one <u>senator</u>. Each district shall consist of compact and contiguous territory.

All districts shall be as nearly equal in population as is practicable.

- (2) In the legislative session following ratification of this constitution and thereafter in each session preceding each federal population census, a commission of five citizens, none of whom may be public officials, shall be selected to prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of the legislature shall each select two commissioners. Within 20 days after their designation, the four commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth member within the time provided, a majority of the supreme court shall select him.
- (3) The commission shall submit its plan to the legislature at the first regular session after its appointment or after the census figures are available. Within 30 days after submission, the legislature shall return the plan to the commission with its recommendations. Within 30 days thereafter, the commission shall file its final plan with the secretary of state and it shall become law. The commission is then dissolved.

Section 15. REFERENDUM OF UNICAMERAL LEGISLATURE. (1)
In 1980 the secretary of state shall place upon the ballot at
the general election the question: "Shall the unicameral
legislature form be continued?"

(2) If a majority of the qualified electors voting on the question answer in the affirmative, the form shall be

continued, and this section shall be of no further effect.

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- (3) If a majority of the qualified electors voting on the question answer in the negative, Article \_\_\_\_\_ of this Constitution is amended by deleting sections 1, 2, 3, 10, 13, and 14, and inserting in lieu thereof the following:
- (a) "Section 1. POWER AND STRUCTURE. The legislative power is vested in a legislature consisting of a senate and a house of representatives. The people reserve to themselves the powers of initiative and referendum."
- (b) "Section 2. SIZE. The size of the legislature shall be provided by law, but the senate shall not have more than  $53 \ \underline{50}$  or fewer than  $50 \ \underline{40}$  members and the house shall not have more than  $100 \ \underline{100}$  or fewer than  $100 \ \underline{80}$  members."
- (c) "Section 3. ELECTION AND TERMS. A member of the house of representatives shall be elected for a term of two years and a member of the senate for a term of four years, each to begin on a date provided by law. One-half of the senators shall be elected every two years."
- (d) "Section 10. ORGANIZATION AND PROCEDURE. (1)
  Each house shall judge the election and qualifications of its
  members. It may by law vest in the courts the power to try
  and determine contested elections. Each house shall choose
  its officers from among its members, keep a journal, and
  make rules for its proceedings. Each house may expel or
  punish a member for good cause shown with the concurrence of
  two-thirds of all its members.
- "(2) A majority of each house constitutes a quorum. A smaller number may adjourn from day to day and compel attendance of absent members.
  - "(3) The sessions of the legislature and of the committee

of the whole, all committee meetings, and all hearings shall be open to the public.

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- "(4) The legislature may establish a legislative council and other interim committees.
  - "(5) Neither house shall, without the consent of the other, adjourn or recess for more than three days or to any place other than that in which the two houses are sitting."
  - (e) "Section 13. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers, and such other officers as may be made subject provided by law are subject to impeachment, and upon conviction shall be removed from office upon-conviction—of impeachment. Other proceedings for removal from public office for cause may be provided by law.
  - "(2) The legislature shall provide for the manner, procedure and causes for removal by impeachment and may select the senate as tribunal.
  - "(3) Impeachment shall be brought only by a two-thirds vote of the house. The tribunal hearing the charges shall convict only by a vote of two-thirds or more of its members.
  - "(4) Conviction shall extend only to removal from office, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law."
  - (f) "Section 14. DISTRICTING AND APPORTIONMENT. (1) The state shall be divided into as many districts as there are members of the house, and each district shall elect one representative. Each senate district shall be composed of two adjoining house districts, and shall elect one senator. Each district shall consist of compact and contiguous

territory. All districts shall be as nearly equal in population as is practicable.

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- ment and thereafter in each session preceding each federal population census, a commission of five citizens, none of whom may be public officials, shall be selected to prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of each house shall each designate one commissioner. Within 20 days after their designation, the four commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth member within the time provided, a majority of the supreme court shall select him.
- "(3) The commission shall submit its plan to the legislature at the first regular session after its appointment or after the census figures are available. Within 30 days after submission, the legislature shall return the plan to the commission with its recommendations. Within 30 days thereafter, the commission shall file its final plan with the secretary of state and it shall become law. The commission is then dissolved."
- (4) The members of the unicameral legislature shall remain in office and their authority to act shall continue until the members of a bicameral body are elected and qualified.
- (5) The Senate chamber existing upon the date of adoption of this Article shall remain intact until the election provided for in this section has determined whether the unicameral legislature is to continue.

(6) When the provisions of this section have been carried out, it shall be of no further effect.

Section 16. PROHIBITED PAYMENTS. Except for interest on the public debt, no money shall be paid out of the treasury unless upon an appropriation made by law and a warrant drawn by the proper officer in pursuance thereof.

Section 17. CODE OF ETHICS. The legislature shall provide a code of ethics prohibiting conflict between public duty and private interest for members and all state and local officers and employees.

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# ORDER OF BUSINESS NO. 5-FINAL CONSIDERATION STYLE AND DRAFTING-LEGISLATIVE-NO. III

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#### ARTICLE

#### THE LEGISLATURE

Section 1. POWER AND STRUCTURE. The legislative power is vested in a legislature consisting of a senate and a house of representatives. The people reserve to themselves the powers of initiative and referendum.

Section 2. SIZE. The size of the legislature shall be provided by law, but the senate shall not have more than 50 or fewer than 40 members and the house shall not have more than 100 or fewer than 80 members.

Section 3. ELECTION AND TERMS. A member of the house of representatives shall be elected for a term of two years and a member of the senate for a term of four years each to begin on a date provided by law. One-half of the senators shall be elected every two years.

Section 4. QUALIFICATIONS. A candidate for the legislature shall be a resident of the state for at least one year next preceding the general election. For six months next preceding the general election, he shall be a resident of the county if it contains one or more districts or of the district if it contains all or parts of more than one county.

Section 5. COMPENSATION. (1) Each member of the legislature shall receive compensation for his services and allowances provided by law. No legislature may fix its own compensation.

(2) The legislature shall create a salary commission

to recommend compensation for the judiciary and elected members of the legislative and executive departments.

Section 6. SESSIONS. The legislature shall be a continuous body for two-year periods beginning when newly elected members take office. Any business, bill, or resolution pending at adjournment of a session shall carry over with the same status to any other session of the legislature during the biennium. The legislature shall meet at least once a year in regular session of not more than 60 legislative days. Any legislature may increase the limit on the length of any subsequent session. The legislature may be convened in special sessions by the governor or at the written request of a majority of the members.

Section 7. VACANCIES. A vacancy in the legislature shall be filled by special election for the unexpired term unless otherwise provided by law.

Section 8. IMMUNITY. A member of the legislature is privileged from arrest during attendance at sessions of the legislature and in going to and returning therefrom, unless apprehended in the commission of a felony or a breach of the peace. He shall not be questioned in any other place for any speech or debate in the legislature.

Section 9. DISQUALIFICATION. No senator-or-representative member of the legislature shall, during the term for which he shall have been elected, be appointed to any civil office under the state; and no member of congress, or other person holding an office (except notary public, or in the militia) under the United States or this state, shall be a member of either house the legislature during his continuance in office.

Section 10. ORGANIZATION AND PROCEDURE. (1) Each house shall judge the election and qualifications of its members. It may by law vest in the courts the power to try and determine contested elections. Each house shall choose its officers from among its members, keep a journal, and make rules for its proceedings. Each house may expel or punish a member for good cause shown with the concurrence of two-thirds of all its members.

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- (2) A majority of each house constitutes a quorum. A smaller number may adjourn from day to day and compel attendance of absent members.
- (3) The sessions of the legislature and of the committee of the whole, all committee meetings, and all hearings shall be open to the public.
- (4) The legislature may establish a legislative council and other interim committees.
- (5) Neither house shall, without the consent of the other, adjourn or recess for more than three days or to any place other than that in which the two houses are sitting.

Section 11. BILLS. (1) A law shall be passed by bill which shall not be so altered or amended on its passage through the legislature as to change its original purpose. No bill shall become law except by a vote of the majority of all members present and voting.

- (2) Every vote of each member of the legislature on each substantive question in the legislature, in any committee, or in committee of the whole shall be recorded and made public. On final passage, the vote shall be taken by ayes and noes and the names entered on the journal.
  - (3) Each bill, except general appropriation bills and

bills for the codification and general revision of the laws, shall contain only one subject, clearly expressed in its title. If any subject is embraced in any act and is not expressed in the title, only so much of the act not so expressed is void.

- (4) A general appropriation bill shall contain only appropriations for the ordinary expenses of the legislative, executive, and judicial departments, for interest on the public debt, and for public schools. Every other appropriation shall be made by a separate bill, containing but one subject.
- (5) No appropriation shall be made for religious, charitable, industrial, educational, or benevolent purposes to any private individual, private association, or private corporation not under control of the state.
- (6) A law may be challenged on the ground of noncompliance with this section only within two years after its effective date.
- Section 12. LOCAL AND SPECIAL LEGISLATION. The legislature shall not pass a special or local act when a general act is, or can be made, applicable.
- Section 13. IMPLACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers, and such other officers as may be provided by law are subject to impeachment, and upon conviction snall be removed from office. Other proceedings for removal from public office for cause may be provided by law.
- (2) The legislature shall provide for the manner, procedure, and causes for impeachment and may select the senate as tribunal.
  - (3) Impeachment shall be brought only by a two-thirds

vote of the house. The tribunal hearing the charges shall convict only by a vote of two-thirds or more of its members.

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(4) Conviction shall extend only to removal from office, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

Section 14. DISTRICTING AND APPORTIONMENT. (1) The state shall be divided into as many districts as there are members of the house, and each district shall elect one representative. Each senate district shall be composed of two adjoining house districts, and shall elect one senator. Each district shall consist of compact and contiguous territory. All districts shall be as nearly equal in population as is practicable.

- (2) In the legislative session following ratification of this constitution and thereafter in each session preceding each federal population census, a commission of five citizens, none of whom may be public officials, shall be selected to prepare a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of each house shall each designate one commissioner. Within 20 days after their designation, the four commissioners shall select the fifth member, who shall serve as chairman of the commission. If the four members fail to select the fifth member within the time prescribed, a majority of the supreme court shall select him.
- (3) The commission shall submit its plan to the legislature at the first regular session after its appointment or after the census figures are available. Within 30 days after submission, the legislature shall return the plan to the commission with its recommendations. Within 30 days thereafter,

the commission shall file its final plan with the secretary of state and it shall become law. The commission is then dissolved.

Section 15. PROHIBITED PAYMENTS. Except for interest on the public debt, no money shall be paid out of the treasury unless upon an appropriation made by law and a warrant drawn by the proper officer in pursuance thereof.

Section 16. CODE OF ETHICS. The legislature shall provide a code of ethics prohibiting conflict between public duty and private interest for legislators and all state and local officers and employees.

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